



Agenda

Overview and Scrutiny Management Committee

Date: Friday, 30 April 2021

Time: 10.00 am

Venue: Virtual Meeting

To: Councillors L Lacey (Chair), G Berry, P Hourahine, M Al-Nuaimi, Y Forsey, C Ferris, M Evans, C Evans and J Hughes

Item	Wards Affected
1	<u>Apologies</u>
2	<u>Declarations of Interest</u>
3	<u>Minutes of the previous meeting held on 19 February 2021 (Pages 3 - 14)</u>
4	<u>Pill PSPO - 2021-2024 (Public Spaces Protection Order) Post Consultation (Pages 15 - 32)</u>
5	<u>Conclusion of Committee Reports</u> Following the completion of the Committee reports, the Committee will be asked to formalise its conclusions, recommendations and comments on previous items for actioning.
6	<u>Draft Annual Forward Work Programme 2021/22 (Pages 33 - 44)</u>
7	<u>Live meeting</u> To view the live meeting, please click here

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Date of Issue: Friday, 23 April 2021

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Minutes

Overview and Scrutiny Management Committee

Date: 19 February 2021

Time: 10.00 am

Present: Councillors L Lacey (Chair), G Berry, P Hourahine, M Al-Nuaimi, Y Forsey, C Ferris, M Evans, C Evans and J Hughes

In Attendance: Councillor Ibrahim Hayat, Gareth Price (Head of Law & Regulation), Rhys Cornwall (Head of People and Business Change), Rhys Thomas (Regulatory Services Manager – Environment and Community), Sergeant Mervyn Priest (Gwent Police), Claire Drayton (Community Protection Manager) and Neil Barnett (Scrutiny Adviser)

1 Declarations of Interest

None.

Councillor Chris Evans stated that he had spent lot of time with groups in Pill and works with the Helping Caring Team (HCT) as consultant, and other charities who have asked their views to be expressed. This was asked to go on the record.

The Head and Law and Regulation clarified that this is not a declaration of interest.

2 Minutes of the previous meeting held on 29 January 2021

The minutes of the Meeting held on 29 January 2021 were recorded as a true and accurate record with the following amendments:

- Page 4 – “This could have a large effect on individual schools in terms of teacher numbers and support.” It was requested that this to be amended to – “This could have a large effect on individual schools in terms of teacher numbers and support **staff**”, as this affects the support staff as they don’t have same protection as teachers.

Matters Arising:

- Comment was raised that there was no action sheet included in the agenda and no updates on recommendations from the meeting. The Scrutiny Adviser replied to the committee that these would be included in April’s agenda.

3 Pill PSPO - 2021-2024 (Public Spaces Protection Order)

Invitees:

Gareth Price **Head of Law and Regulation**

Rhys Thomas Regulatory Services Manager
Sergeant Mervyn Priest Gwent Police
Claire Drayton Community Protection Manager
Cllr Ibrahim Hayat Pillgwenlly Ward Councillor - Newport City Council

The Regulatory Services Manager presented the report for the PSPO. The previous PSPO in place in Pill had expired in the middle of 2020, and due to being mid-pandemic, this has been the first chance to bring a remodelled proposal.

The PSPO has been worked on by community protection officers and in partnership with police. The aim is to identify the previous restrictions, consider whether they were effective and if they need to be amended, and consider if any additional controls are needed. This PSPO being proposed for 2021 will see an increase in restrictions in the PSPO, to increase the ability of enforcement between community safety wardens and Gwent Police. The aim of the PSPO is to prevent low level anti-social behaviour and respond to issues, being able to issue a fixed penalty notice if required.

The Committee is being asked to consider the PSPO, whether it needs to be re-implemented, and the conditions of the PSPO. The committee need to consider if they are satisfied with the public consultation process. It was mentioned as a point of clarification that this is a draft to proceed on consultation.

Sergeant Priest echoed the comments of Mr Rhys Thomas, agreeing with what was presented. Sgt Priest remarked he would welcome any questions as the consultation proceeds.

Councillor Ibrahim Hayat, representing the Pill Ward, commented that the PSPO has been effective in making Pill a better place to live. It is important to make the area a more pleasant place. As a council we should want to encourage local business to invest in the area (i.e. Commercial Road). Investment has started to come back in since the PSPO. Need to ensure this PSPO is extended and reinstated, giving people the confidence to live and invest in the Pill ward.

Members asked and discussed the following:

- A member commented that he fully supports the Pill councillors in wanting to reinstate the PSPO. It was commented as important to recognise the particular pressures faced in the Pill ward. The report provided mentions that previous sanctions were minimal (page 22), and that there have been minimal fines issued, particularly in relation to those involved with sexual exploitation. Why are the fines still being included if there have been minimal fines in the past?

The Regulatory Services Manager replied that in addition to the police, community safety wardens have also used the PSPO powers. Both the police and the community safety wardens have used these enforcement measures. Sgt Priest advised that the issuing of FPNs is not the only work that would be done with the sexually exploited females, who are not the target of this PSPO.

- A member asked how ‘minimal’ in this report is being defined?

The Regulatory Services Manager replied that there have been 8 PSPOs and 10 FPNs issued by council officers, also been non PSPO-FPNs issued, primarily associated with littering.

- A member asked how much of a benefit would the power of issuing FPNs be? And is it worthwhile given how likely the Police are to issue these FPNs?

Sgt Priest replied that a lot of wrap around support is being made available for these individuals (sex workers and other vulnerable people in the community), and it is recognised that this is linked to other issues such as drugs and other anti-social behaviour. These FPNs are therefore a tool that could be utilised by the officers, but the aim is not to be issuing excessive FPNs.

- Members raised the issue regarding the proposals in the PSPO linked to begging. Will the PSPO address in further detail specific sites of areas where this will not be allowed, for example near cash points or in shop doorways?

The Regulatory Services Manager replied that the current restriction can apply anywhere within the Pill area, not just specific areas. There is no evidence to suggest that these specific measures are needed. It is not allocated to a particular area (e.g. shop front), this is to allow officers to interpret this as they feel is needed and where necessary, to give the officers the freedom they may need to move people on.

- A member asked when this order will be enforced?

The Regulatory Services Manager replied that, if this is agreed to go out to consultation in this meeting, the final draft will be brought back to the Committee for agreement in April. It will then go to next meeting of Council for agreement for implementation.

- A member commented that given there has been 12 months without a PSPO in Pill now. It was then asked what has been the impact of this, and has there been any detriment as a result of it not being in place?

Sgt Priest replied that this is not just about police powers but also for partners (e.g. community safety wardens) and how they interact with the community. The member replied asking if the success of this PSPO dependent on the amount of resources that the council are willing to deploy to this area? The Head of Law and Regulation replied to say that it is understood that this request for a PSPO is from the police perspective more so than the council officers

The member then replied to say that from the police perspective, these powers haven't been used to a great extent, so are they necessary? The Head of Law and Regulation responded saying that from a NCC perspective, this PSPO is much more about prevention and a deterrent, not about number of FPNs delivered, but about behaviour being improved and controlled. The number of FPNs issued is not the measure of success. A member agreed with this point, commenting that this PSPO should be used as a preventative tool rather than with the aim to issue more FPNs.

- There has been a period without this PSPO, what has happened as a result of this? Will this PSPO allow officers to do their job more effectively?

The Regulatory Services Manager replied that the purpose of this PSPO is about having tools available in order to deal with anti-social behaviour. A member agreed that it is important to emphasise that this is just another way to enforce public order and improved behaviour in the area. The Regulatory Services Manager agreed that reaching enforcement is not the ideal outcome.

- A member raised that he has been contacted by a number of charities with regards to this PSPO. Concerns were raised about whether PSPOs really work or not. Comment was then made that organisations such as Amnesty International opposes these type of PSPO restrictions, and favour the decriminalisation of sex work. This is partly due to concerns that this pushes the problem 'underground', where this cannot be dealt with. There needs to be a focus on helping these individuals who are sexually exploited, rather than opening up the possibility of criminalising them. Real exploitation and trafficking is going on off the streets.

The wording of the PSPO suggests that this will allow officers to target a person who is on the street offering sexual services. The member requests that we consult with specialist groups who have a strong understanding of these issues. New pathways are keen to give their view on this legislation. The Member also seeked assurance that we will seek the views of the Wallich, New Pathways, and other local outreach groups on this point in the PSPO. Also want clarity whether someone loitering can they be targeted.

Claire Drayton replied wanting to clarify that the PSPO is not targeting the sexually exploited women. We want to be targeting the people who are soliciting these services (curb crawlers). The member replied to ask that the officers would concede that the wording needs looking at. The Regulatory Services Manager confirmed that this PSPO is not targeting the sex workers. The member noted the use of the word 'exploitation' in this PSPO, mentioning that it is important to consider the definition of exploitation, as this can be a contentious issue. The Regulatory Services Manager proceeded to ask the member if there are groups who need to be consulted who are not mentioned in the paperwork. If so these groups can be consulted with.

The Regulatory Services Manager agreed that we can review the wording of the 'soliciting and loitering' with regards to sexual exploitation

- A member commented wanting to ensure that what we do is evidence based. There has been this PSPO for three years and similar orders in the city centre, and it is

better to view them as preventative measures. Evidence suggests that these have been effective measures because there have not been these intimidating behaviours in the city centre since the introduction of the PSPOs. Do we have evidence that people have been decriminalised? Do we have evidence that sex workers have been unfairly treated? Councillors want to stop anti-social behaviour, and want the police to have powers to stop situations developing. Addressing appendix 4- want to consult as wide a section of the community as possible.

A member replied to this question, wanting to clarify that this PSPO does not decriminalise this behaviour. However, we do want to ensure that vulnerable people are protected.

The Regulatory Services Manager replied regarding consultation, explaining that there are community steering groups currently included. He is happy to include additional groups for consultation. The member replied saying that a lot of money has been invested to make Pill a pleasant place to live and work. It will therefore be important to include businesses concerned in this consultation, as they have invested in the area.

- A member then commented that currently, the city centre area is very quiet. It is questioned whether all we've succeeded in doing moving the problem away from the centre and into Pill? Also a concern raised about people who solicit sexual services- does this FPN allow them to get off lightly?

Sgt Priest replied to say that there are currently penalties for persons caught soliciting sexual services in that area. The Head of Law and Regulation replied saying that a fixed penalty should not be seen as a soft option- it is a preventative measure, and gives the police additional powers earlier on to prevent people coming into the area

- Members returned to the question of how many fines have been issued. 211 fines in total have been issued over 3 years. This does seem like measured use, not excessive. Cllrs for the Pill Ward live and work in this area, and have been elected for this purpose. It is therefore important to put weight on what the councillors from this area have said. Members agreed that there are a number of issues in the Pill area and commented that we do need to recognise the people who live and work in Pill. Some of the issues in Pill are unacceptable for the residents who live there. We need to listen to the views of the public there.
- Members enquired what the response was from the consultation of the public for the first time this was put out?

The Regulatory Services Manager replied saying that previous methods used for consultations are lower in number due to people not being out as much, not in the community. The Regulatory Services Manager also commented that it is worth reflecting that this is a Pill proposal, so the need to engage the local residents is essential.

- Members made reference to the questionnaire on page 20 of the report. Concerning the question about where people are from, there needs to be greater detail regarding

whether people are from Newport or not, if they are an individual or representing a business or a charity. Weight should then be given to their views accordingly.

The Chair thanked the officer for attending.

Conclusions and comments

- The Committee agreed that question 1 of the consultation form (Page 30) needed to specify more detail about who was filling in the form, with regards to whether they lived inside or outside of Newport, and whether they are responding as an individual or on behalf of an organisation. If they are responding on behalf of an organisation, there should be details provided about the group so it is clear what the source of that information is.
- As well as the avenues that were suggested in the report, Members hoped that the consultation would reach specialist groups, such as New Pathways, Helping Caring Team (HCT) and Pride in Pill.
- Concern was raised about the wording of Prohibition 9 – “*No person(s) shall enter the area, engage, loiter or solicit on the streets for sexual exploitation within the Restricted Area*”, in particular the word “exploitation”. It was queried if the definition of “exploitation” in relation to such matters in terms of consent, could be checked, and possibly look at the Crown Prosecution Service’s definition of the word. A Member also suggested that the words “loiter” and “solicit” be taken out of the wording.
- The Committee requested that once the public consultation has been completed, the results and the final report are brought back to the Committee on 30th April 2021 to discuss further.

4 Responding to the New Normal

Invitee:

Rhys Cornwall, Head of People and Business Change

The Head of People and Business Change presented the report regarding responding to the new normal. There has been a large change in the way we operate as an organisation. Service delivery has still continued in many ways, for example, schools have been open for a variety of purposes. We have also shown that we have been able to continue service provision whilst working remotely. The purpose of bringing this to scrutiny is to begin the conversation about what will take place over the coming months. It was mentioned that it is unlikely we will return to new normal for another few months still. We need to determine what normality will look like and feel like as an organisation. The plan is to bring this to Cabinet over next 3 to 6 months to consider what our new model is going to look like.

Within a few days at the end of March, there were approximately 1200 employees working from home. Most council staff had laptops already and Office 365 had already been implemented. Microsoft Teams also came into use and Net Motion facilitated mobility of networks for remote working. We were already in a reasonably good position to be able to do remote working. I could be considered why we hadn’t done more remote working before? Staff have been provided with work-from-home equipment to ensure they can work from home safely and effectively. We still have some staff working in the Civic Centre for essential services, but the fewer people the better. There have also had to be some changes to policy, for example the suspension of flexi-time, which has resulted in paying people overtime instead. It is also important to consider the impact on carbon reduction- the mileage claimed

for journeys has been significantly reduced. Parking and congestion has also been better around the city.

There has also been an impact on recruitment- there are challenges associated with bringing people on board, leading them, training them, and informing them of organisational culture. However, this type of home working does appeal to people who may find this arrangement more attractive for personal reasons. Home working has provided opportunities to do things differently, for example promoting a better work-life balance. Being able to work in a more flexible way is useful. One of the key challenges is staff and member wellbeing. Coming into the workplace and being with colleagues brings a huge advantage, due to the social element, as well as having support for work-related issues. The need to support wellbeing is paramount.

As a council, we additionally have a wider obligation to the city of Newport- we want the centre to be thriving, we want people to be there. There is a potential impact on less of the workforce coming into the civic centre, therefore utilising the city centre and high street less. We will need to consider a flexible model upon returning to the new normal. This increased flexibility equally applies to members, for example, the Local Government Elections Act (2021) supports the possibility of 'hybrid' meetings.

The Head of Business and Business Change then advised that included in the paperwork is also a report from University of Southampton, of which the conclusions are on page 84. Newport City Council was one of the councils who participated in this report.

The Members asked and discussed the following:

- Members commented that this is an excellent report and very comprehensive in its coverage of different aspects of the issue. It is noted that there have been some real positives coming from these circumstances. It is important to ensure that we are considering everyone, people who prefer working from home and those who do not like it. If we are moving to agile working, will staff need new contracts?

The Head of People and Business Change replied agreeing that home working does not suit everyone, therefore the 'hybrid' model is preferred. He commented that he would not advocate that people work from home all the time. With regards to contracts, The Head of People and Business Change commented that these are fairly flexible as they are already. We would need to get further along with the process before knowing how contracts may need to change.

- Members asked if there would be a training need for managers to deal with home working and in person meeting?

The Head of People and Business Change replied that guidance has been sent out to managers surrounding having informal meetings, discipline to working and stopping/resting etc.

- Members further conveyed their positive response to this report. Remarks were made that this is not just a council issue but a life issue. There is a real positive of driving fewer miles, with less money being spent on petrol. Also, less resources spent on heating and lighting workplaces. However, Members wished to raise issues and commented that we are social beings, we enjoy to have breaks and lunches together. Also, people go from the civic into the centre, which provides local business. We no longer have a bustling high street and can't ignore the wider damage to society as a

whole. Further comment was made that the hybrid model seems to be the best approach to take. Particularly considering new employees, they will need to utilise the hybrid model for their induction.

- Members also commented that staff wellbeing and guidance on boundaries is very important. Cost for staff is also important- e.g. the cost of working from home. This does however offer a real opportunity of reduced carbon footprint. It is important to now record active travel mileage and reward active travel mileage. Survey the barriers to active travel amongst our staff. How could we utilise the underspend (on travel) to maximise active travel opportunities?
- Members commented that there is a danger that the benefits sound exciting at the beginning of the process, but we lose sight of the positives of office working. This highlights the real need for incredible management of people. We have a high turnover of management staff, there is a danger here at a time when we most need excellent managers. It is also important to consider the impact for the city centre. In many ways, this has pushed HR forwards 5 years by promoting flexible working. Will these short-term gains materialise into long term gains?

The Head of People and Business Change replied to say that the Civic Centre was designed for a world that does not exist anymore. We were still only using a fraction of that building (before the pandemic). That building is important, as it is iconic in Newport. We need to find out how can we bring other organisations into the civic centre and make the most of this building. The Head of People and Business Change also commented that the biggest issue with technology is the struggle with broadband in the home. A member commented that in their previous experience working for a charity, a 3-2 balance of working from home and in the office worked well.

- Members particularly highlighted the saving of 235,000 miles from April-August. The Head of People and Business Change remarked that we already have a fairly low staff mileage. Also important to consider how many of those remote meetings and interactions would have been much better if they could have been face to face. Members also referred to the feeling of isolation. Important to take the mental health of staff into account. Very important to consider the wellbeing of the individual. The Head of People and Business Change replied that there are series of packages available for people's wellbeing. People like a segregation between work and home life.
- Members also raised the issue of hybrid meetings. Concerns were raised about dehumanisation of the council and meetings. We have to recognise that remote working has provided a different kind of service to normal- it has not been business as usual. Lack of contact is a much bigger problem, particularly for vulnerable residents. Need to be aware that monetising the cost-benefit of various aspects of home working, e.g. carbon footprint, may not be a true representation of the benefits. For example, people are actually using a lot more heating and electricity in their own homes and this may be less efficient than the workplace.

The Head of People and Business Change replied wanting to assure members this report was not made primarily to show the financial benefit. The Head of People and Business Change remarked upon the need to remember that what we're considering

is the Civic Centre is not a very energy efficient building (1930s build). Plans to move parts of civic to more purpose-built accommodation which will be an energy saving.

- Members remarked that there has been a lot of goodwill regarding working from home, and we want to ensure we don't exploit it. Can we consider how we help people working from home, with an allowance for home Wi-Fi, desk set-up etc. A member replied to say that there is a balancing out of cost, as we save money on petrol, although our home expenses are higher
- The Head of People and Business Change recognises this is a very complicated issue. There are positives and negatives across the board of working from home. Attempting to balance all these concerns going forward. Need to ensure that whatever plan we proceed with there is a reasonable allowance for these arrangements.
- Members commented on the impact of apprentices and trainees, there is a significant disadvantage to trying to learn from colleagues in this remote way. Also commented regarding the Information Station, this is closed and could be opened for vulnerable people.
The Head of People and Business Change replied saying that in considering the hybrid model, efforts would be focussed onto those most important face to face services. We also need to consider how we can use the Civic Centre to its best extent. The Head of People and Business Change remarked that staff development is a very important aspect of this plan. When you start somewhere you pick up so much about how an organisation works, it is very hard to do this without being in an environment with lots of people
- Members used the example of the Open University who have utilised the working from home balance for a long time. They use appointed paid mentors to help people learn what they need to and act as someone you can go to. It is also important to raise the point that home working under lockdown is very different to home working when in more normal circumstances.

The Head of People and Business Change commented that he found it easier to cope with home working during summer when restrictions were less. It is worst at the moment because lockdown restrictions are harsh and the weather has been very bad.

- Members enquired where we go from here and what are the next steps for this plan?

The Head of People and Business Change replied that we need to consider how we progress. Dependent on circumstances of each local authority. There will be a report for cabinet in next 3-6 months regarding the steps forward.

- Members asked for an options paper to allow some focus on the debate.

The Head of People and Business Change replied saying we need to speak to staff about detail of what they want.

The Chair thanked the officer for attending.

Comments and conclusions

- The Committee welcomed the report and praised the detail and positivity contained within.
- The Committee discussed Active Travel, and queried if we can measure and survey the number of active travel miles that staff undertake, and also look into the possibility of rewarding staff for taking part. Comment was also made if we could look into any kind of barriers that this may cause.
- The Committee requested that once the service area develop the conversational document into an options paper, it comes back to the Committee to consult, before it goes to Cabinet.

5 Scrutiny Adviser Report

Attendees:

- Neil Barnett (Scrutiny Adviser)
 - a) Forward Work Programme Update

The Scrutiny Adviser presented the Forward Work Programme, and informed the Committee of the topics due to be discussed at the next two committee meetings:

30 April 2021, the agenda items;
• Pill PSPO - 2021-2024 (Public Spaces Protection Order)

3 June 2021, the agenda item;
• Annual Corporate Safeguarding Report
• New Normal

The meeting terminated at 12.47 pm

Overview and Scrutiny Management Committee
ACTION SHEET – April 2021

	Agenda Item	Service area / Performance measure	Action	Responsibility	Outcome
1	Strategic Equalities Plan (SEP) Annual Report 2019/20	Council Wide	Members wished to see more details on what liaison work with other authorities have taken in regards to avoiding unauthorised traveller encampments.	Head of People and Business Change	Completed – emailed to Members on 14/4/21
2	Strategic Equalities Plan (SEP) Annual Report 2019/20	Council Wide	Confirm if executive reports are able to be produced in the future.	Head of People and Business Change	Completed – emailed to Members on 14/4/21
3	Strategic Equalities Plan (SEP) Annual Report 2019/20	Council Wide	To acknowledge the hard work that the churches have undertaken through the pandemic for the homeless and rough sleepers.	Head of People and Business Change	Completed – emailed to Members on 14/4/21
Page 3 of 4	Strategic Equalities Plan (SEP) Annual Report 2019/20	Council Wide	To promote the direct interaction between the Youth Council and Newport City Council.	Head of People and Business Change	Completed – emailed to Members on 14/4/21
5	Strategic Equalities Plan (SEP) Annual Report 2019/20	Council Wide	Confirm whether Humanist could be added on the Religious beliefs question.	Head of People and Business Change	Completed – emailed to Members on 14/4/21
6	Forward Work Programme Update	Scrutiny	The Committee approved the report and the items to be considered during the next two meetings.	Scrutiny Adviser	Work programme updated.

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Scrutiny Report

Overview and Scrutiny Management Committee

Date: 12th April 2021

Subject: Pill PSPO - 2021-2024 (Public Spaces Protection Order)

Author Rhys Thomas – Acting Regulatory Services Manager

The following people have been invited to attend for this item:

- Councillor Ray Truman – Cabinet Member for Licensing and Regulation
- Gareth Price – Head of Law and Regulation
- Rhys Thomas – Regulatory Services Manager
- Michelle Tett – Community Protection Manager
- Inspector Stefan Williams – Gwent Police

1.0 Recommendations to the Committee

At this meeting, the Committee is asked to

- 1.1 Note the Consultation responses consisting of 167 Electronic online responses and 1 via written submission direct to NCC Officers.
- 1.2 Note that the Police no-longer wish restriction 8 be included.
- 1.3 Agree (or otherwise) that the consultation process has been completed in accordance with the previously agreed consultation plan presented to Scrutiny in February 2021
- 1.4 Confirm (or otherwise) the need for these restrictions imposed by the draft PSPO following consultation
- 1.5 If satisfied to the above, recommend that the Council considers and adopt this PSPO at its next meeting in June 2021

2.0 Context and History

2.1 Scrutiny Committee previous hearing – February 2021

2.1.1 In February 2021, Scrutiny committee reviewed evidence from Newport Officers and Gwent Police. The wording of the draft PSPO was scrutinised and committee requested amendments to wording of one restriction, and the addition of questions in the proposed consultation plan. The committee identified additional consultees to invite for comment. The committee was at that time satisfied on the proposed geographical area on which the PSPO will be effective.

2.1.2 Pending minor amendments to the consultation questionnaire, the committee agreed to proceed to 1 month's consultation on the proposed PSPO and to hear the result of that consultation in its April meeting.

2.1.3 Following Scrutiny Committee in February 2021, proposed restriction number 7 regarding littering was removed due to there being a regulatory regime specifically aimed at this issue. As such and in consideration to the Home Office guidance on PSPO implementation, this restriction was removed.

"No person shall engage in littering; it is an offence to throw down, drop or otherwise deposit and then leave, litter in any place in the open air within the Restricted Area.

2.1.4 The consultation process ended on 31 March 2021. The full consultation responses are included in the appendices 1 and 2 of this report.

3.0 Proposed Pill PSPO (2021 – 2024)

3.1 The proposed content of the PSPO is below pending Scrutiny agreement and presentation at full council in June 2021.

ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014 SECTION 59 PUBLIC SPACES PROTECTION ORDER 2021 PILLGWENLLY, NEWPORT

NEWPORT CITY COUNCIL in exercise of its powers under Section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby makes this Order, being satisfied on reasonable grounds that activities in a public space, namely in the PILLGWENLLY area of Newport, have had or are likely to have a detrimental effect on the quality of life of those in the locality and that these activities involved various anti-social behaviours. Further, Newport City Council believes that the effect, or likely effect, of the said activities is, or is likely to be, persistent or continuing in nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order:-

This Order shall come into operation on _____ xxxx 2021 and shall have effect for a period of 3 years thereafter, unless extended by further Orders under the Council’s statutory powers.

This Order relates to the public place in the City of Newport as shown edged red on the Plan, annexed 1 to this Order (“the Restricted Area”) commonly referred to as “Pill”.

The effect of the Order is to impose the following prohibitions in the Restricted Area at all times and will be enforced by Police Constables, Police Community Support Officers with delegated authority or an authorised Local Authority Council Officer.

PROHIBITIONS:-

1. Refusing to stop drinking alcohol or hand over any containers (sealed or unsealed) in their possession, which are believed to contain alcohol, when required to do so by an authorised Officer within the Restricted Area.
2. No person shall behave (either individually or in a group) in a manner that has caused or is likely to cause harassment, alarm or distress to a member of the public within the Restricted Area. Persons who breach this prohibition shall, when ordered to do so by an authorised Officer, disperse immediately and not return within 24hours, unless for a lawful reason.
3. No begging in a manner which is aggressive or intimidating or is likely to cause someone to feel harassed, alarmed or distressed.
4. No person shall urinate or defecate in a public space or in public view except in a premises designated for that purpose within the Restricted Area.
5. No person shall within the Restricted Area:
 - Ingest, inhale, inject, smoke, possess or otherwise use intoxicating substances*.
 - Sell or supply intoxicating substances*.

Persons who breach this restriction shall surrender any such intoxicating substance in his/her possession when asked to do so by a Police Constable.**

**“Intoxicating substances” (commonly referred to as “legal highs”) is given the following definition: substances with the capacity to stimulate or depress the central nervous system (does not include alcohol).*

****Exemptions shall apply in cases where the substances are used for valid and demonstrable medicinal use, given to an animal as a medicinal remedy, are cigarettes (tobacco) or vaporisers or are food stuffs (to include drinks) regulated by food health and safety legislation.**

6. Cyclists, or users of scooters, E-scooters, E-bikes, skateboards and hover boards, are to dismount if requested to do so by an authorised officer, if they are of the opinion that the operator is riding in an unsafe manner which is causing or is likely to cause a danger to the public in the Restricted Area.
 7. No person shall spit saliva or any other product from their mouth onto the ground within the Restricted Area.

FIXED PENALTY NOTICES AND OFFENCES:-

8. It is an offence for a person without reasonable excuse to engage in any activity that is prohibited by this Order.
 9. In accordance with section 63 of the Act, a person found to be in breach of this Order by consuming alcohol or by refusing to surrender alcohol to an authorised person is liable on summary conviction to a maximum penalty of a Level 2 fine (currently £500) or to a Fixed Penalty Notice up to £100.
 10. In accordance with section 67 of the Act, a person found to be in breach of this Order other than by consuming alcohol or by refusing to surrender alcohol to an authorised person is liable on summary conviction to a maximum penalty of a Level 3 fine (currently £1000) or to a Fixed Penalty Notice up to £100.

APPEALS:-

11. If any interested person wishes to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within 6 weeks from the date on which this Order is made.

Dated:

THE COMMON SEAL of
NEWPORT CITY COUNCIL was
here unto affixed in the presence of:-)
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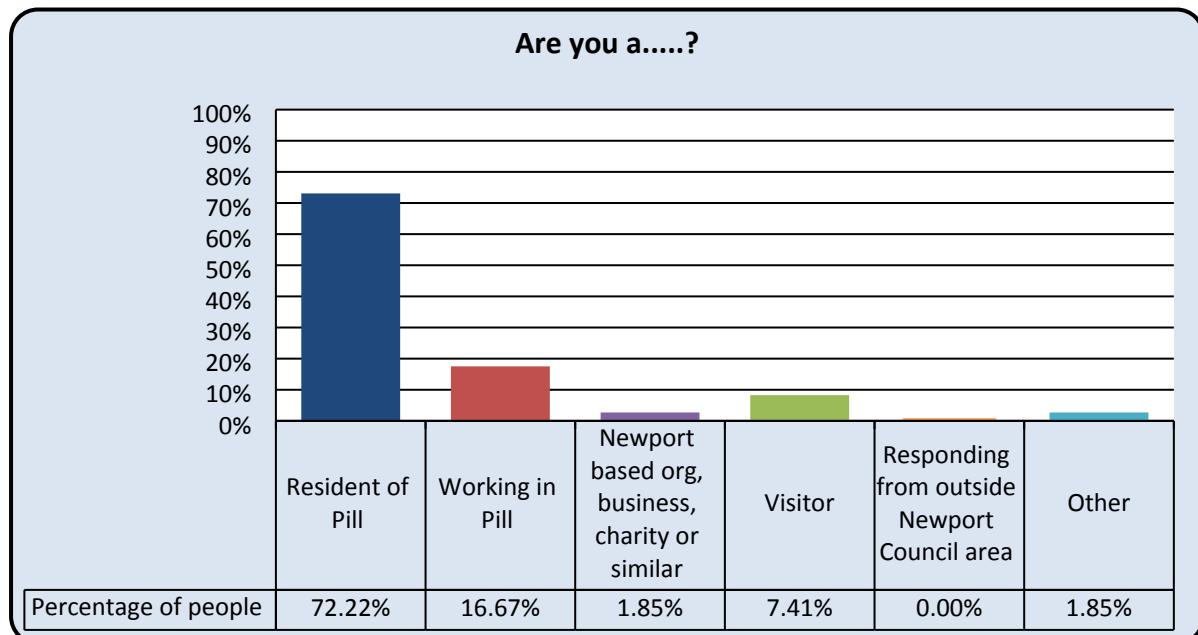
ANNEX 1 – Pillgwenlly, Newport Public Space Protection Order Restricted Area



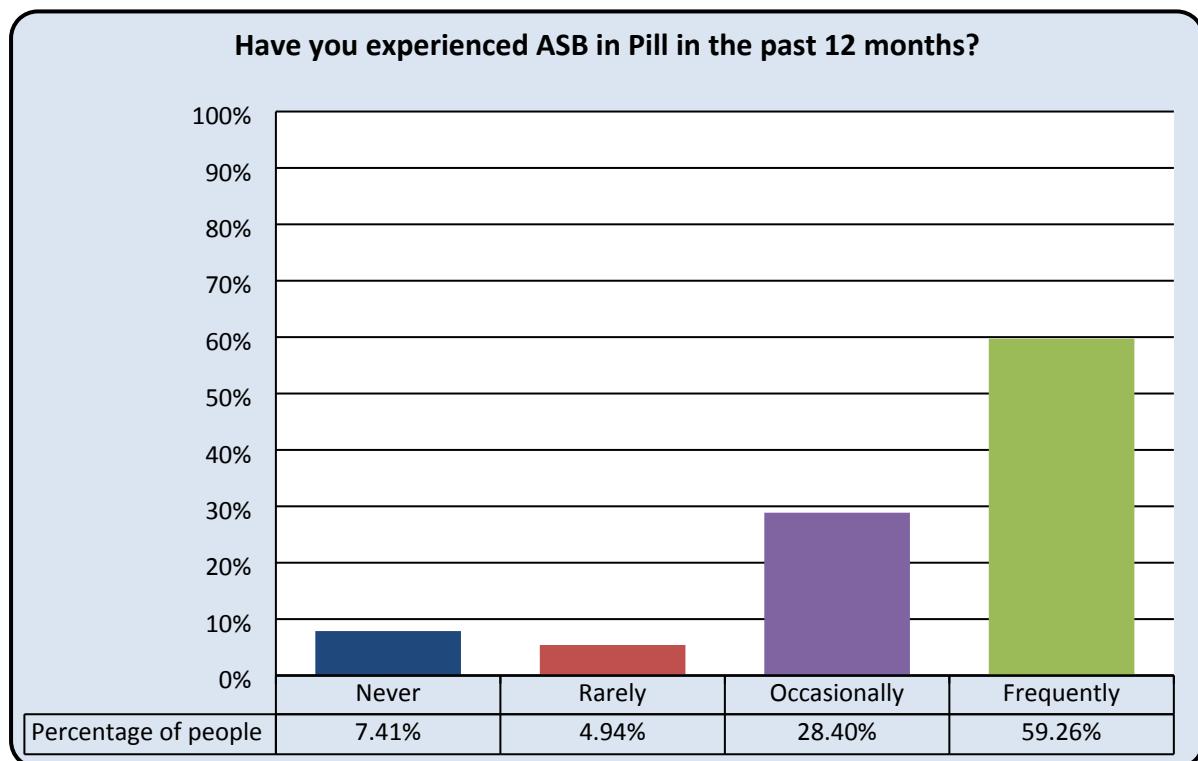
4.0 Consultation feedback

4.1 For each of the restrictions and the geographical location of the PSPO, the consultees were asked to agree or disagree with the need for the control and also provide 'free text' feedback or additional comment. The graphical results of this consultation are presented, by question, below. The full results are at Appendix A.

4.1.1 Question 1

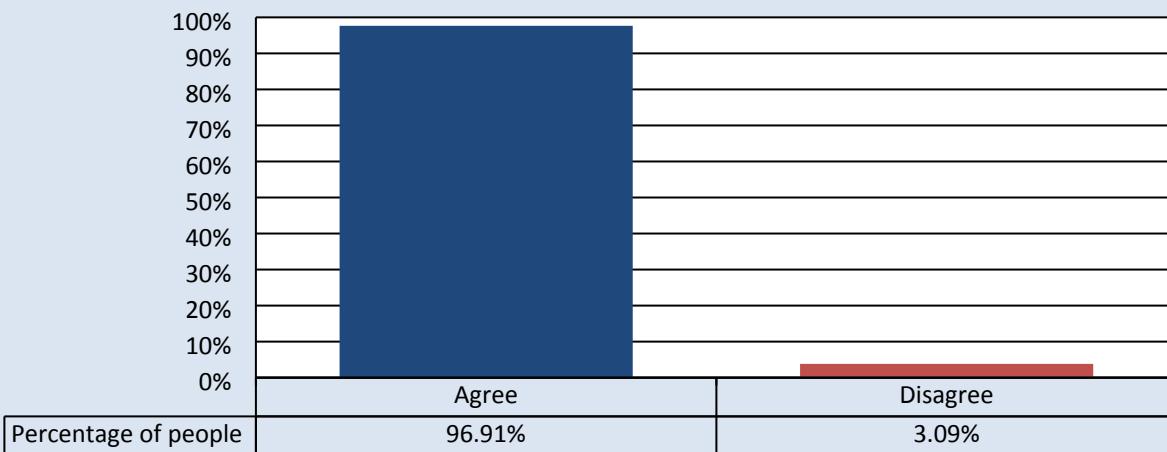


4.1.2 Question 2



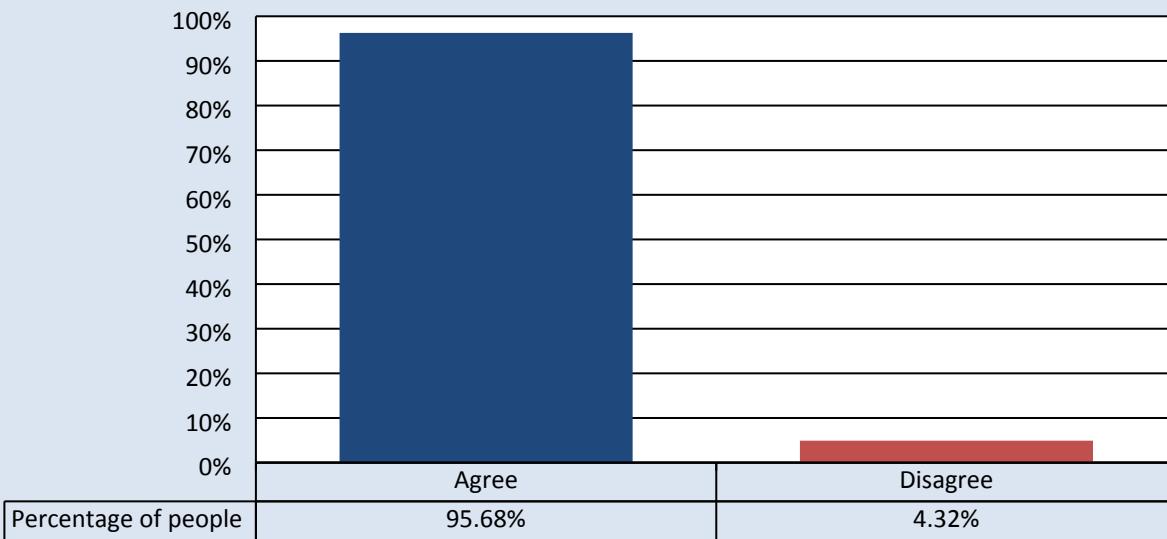
4.1.3 Question 3

Refusing to stop drinking alcohol or hand over any containers (sealed or unsealed) in their possession, which are believed to contain alcohol, when required to do so by an authorised Officer within the Restricted Area



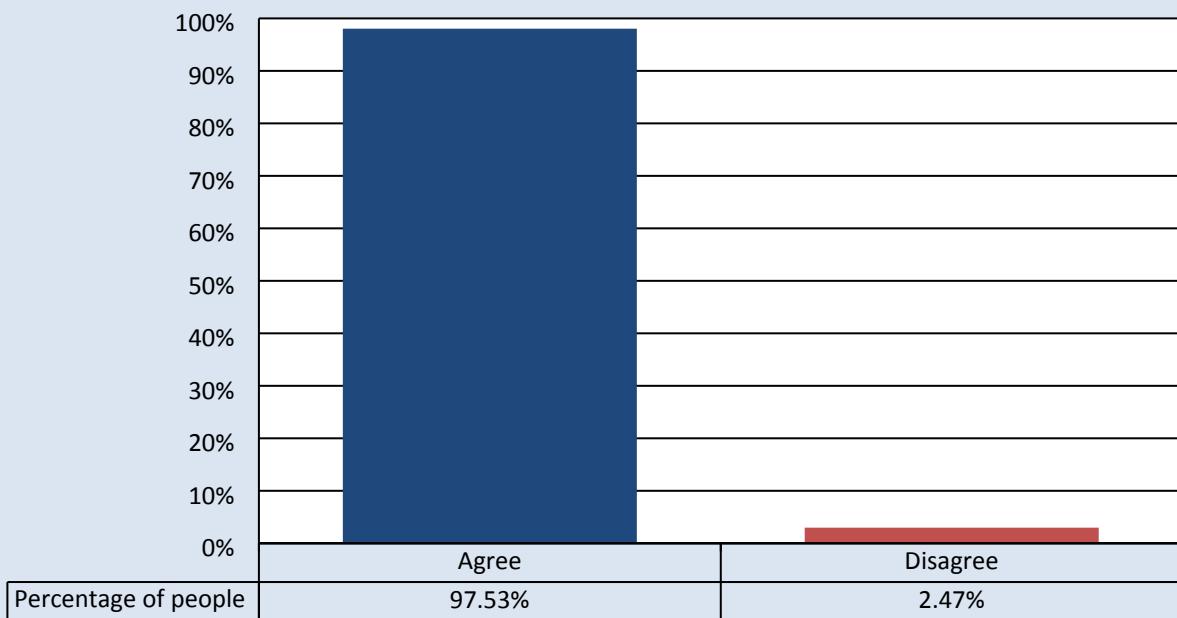
4.1.4 Question 4

No person shall behave (either individually or in a group) in a manner that has caused or is likely to cause harassment, alarm or distress to a member of the public within the Restricted Area



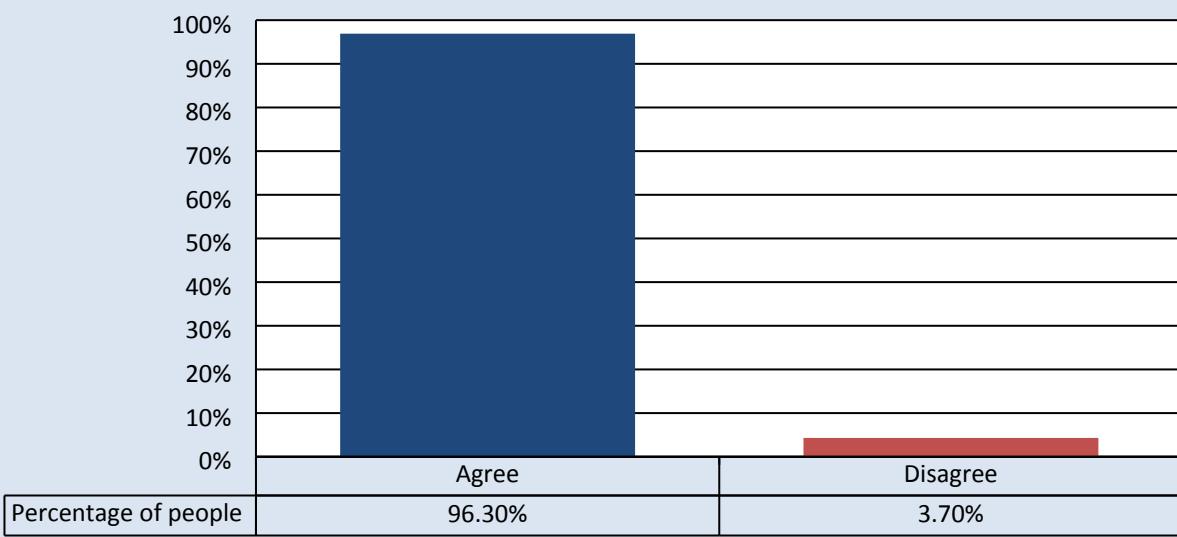
4.1.5 Question 5

No begging in a manner which is aggressive or intimidating or is likely to cause someone to feel harassed, alarmed or distressed



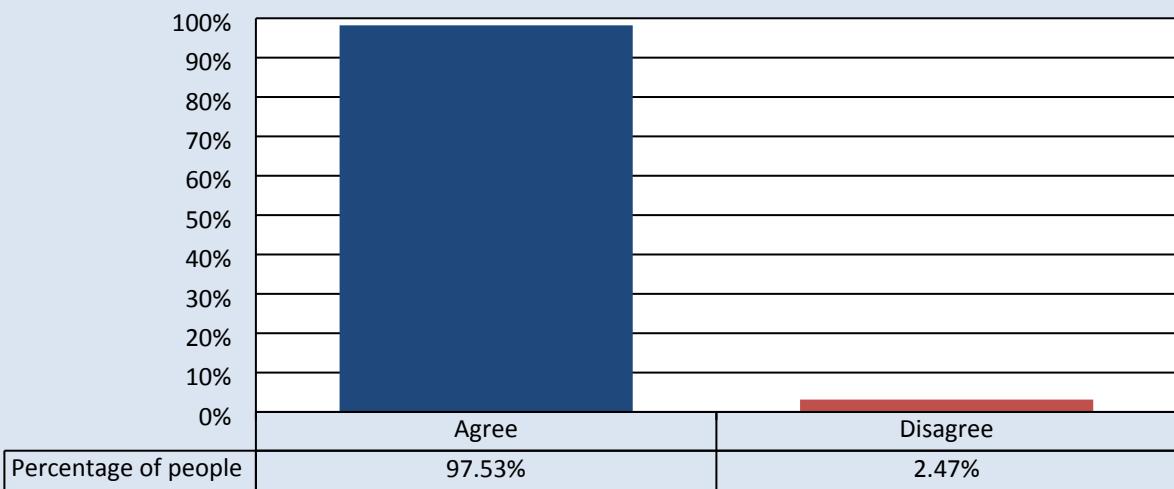
4.1.6 Question 6

No person shall urinate or defecate in a public space or in public view except in a premises designated for that purpose within the Restricted Area



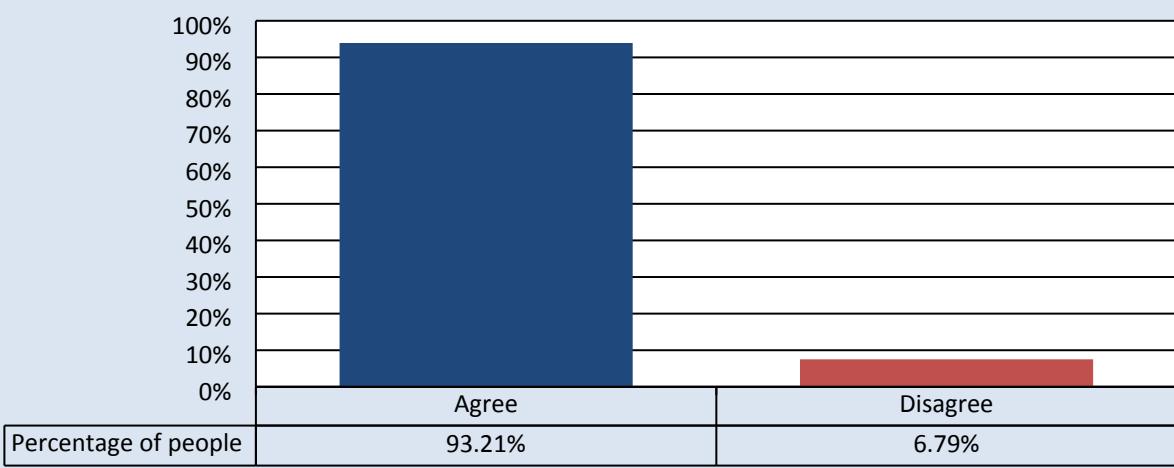
4.1.7 Question 7

No person shall within the Restricted Area: Ingest, inhale, inject, smoke, possess or otherwise use intoxicating substances; or Sell or supply intoxicating substances



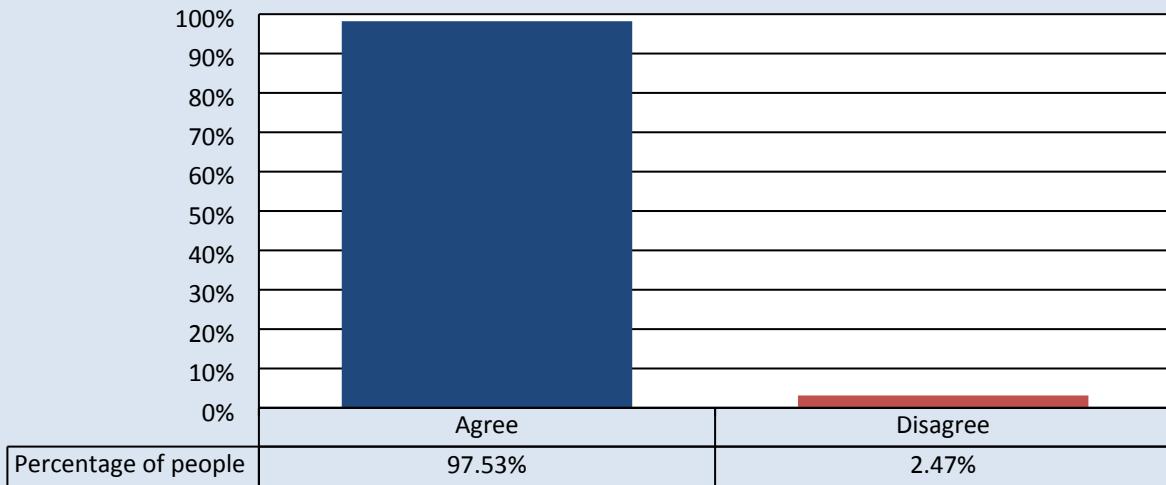
Question 8

Cyclists, or users of scooters, E-scooters, E-bikes, skateboards and hover boards, are to dismount if requested to do so by an authorised officer, if they are of the opinion that the operator is riding in an unsafe manner which is causing or is likely to



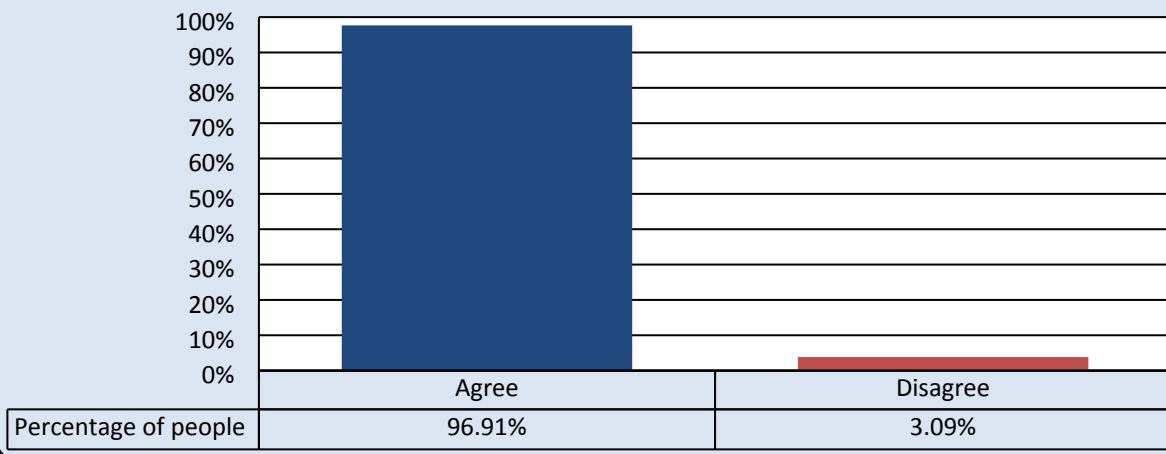
Question 9

No person shall spit saliva or any other product from their mouth onto the ground within the Restricted Area



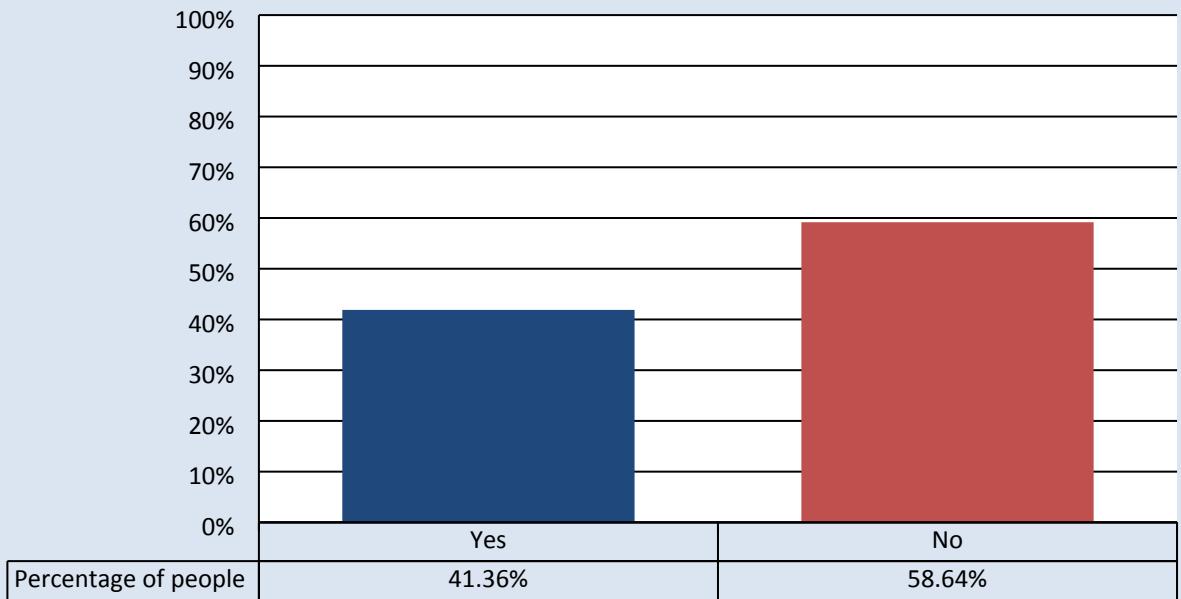
Question 10

No person shall enter the restricted area and attempt to buy sexual services from another person



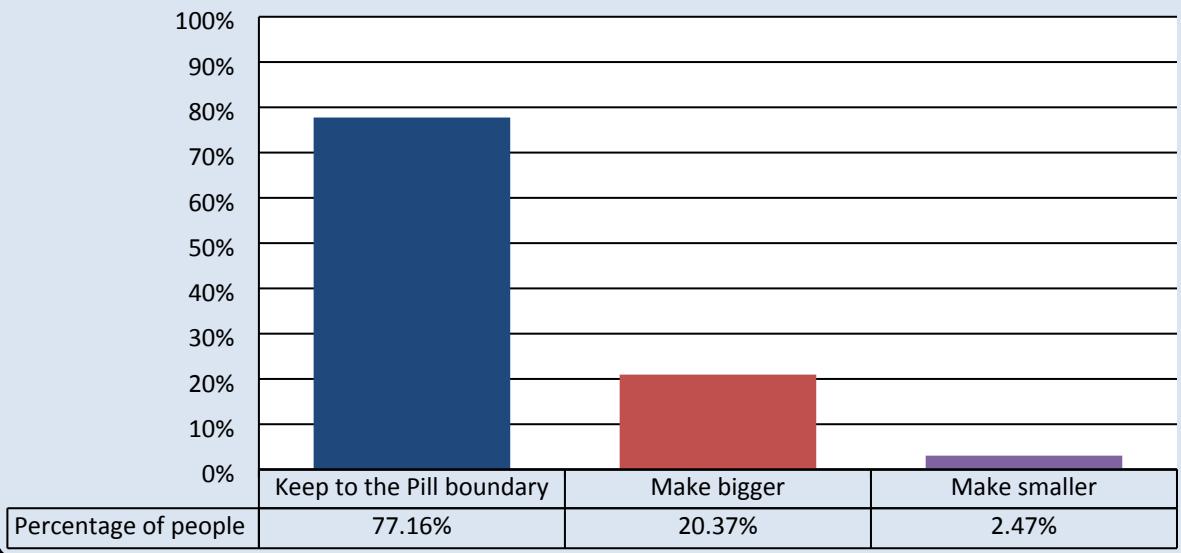
Question 11

Is there anything else you would like to see included in the Order?



Question 12

What do you think we should do to the boundary covered by the PSPO?



5.0 Initial assessment of the results

5.1 Summary of outcomes.

167 electronic responses were received. There was notable support across these electronic responses for the restrictions contained in the proposed PSPO. Over 70% of respondents were residents of Pill and 16% worked in the area. Over 80% of respondents indicated they had experienced Anti-Social Behaviour. Every restriction had over 93% agreement for inclusion and almost 60% of respondents said they felt no additional controls were needed in the order. 77% of people were satisfied with the proposed boundary, while 20% wished to increase the boundary.

- 5.2 Gwent Police requested after the previous Scrutiny Meeting that restriction No8 in the draft PSPO. This restriction was inserted at their request, and was for enforcement solely by the Police. They have re-considered and confirmed in writing on 14th April 2021 that they will not use the PSPO to deal with these issues.

“If it can be removed we will be using alternative means in any case to deal with the issue.”

The removed restriction is below for clarity:

No person shall enter the Restricted Area and attempt to buy sexual services from another person.

- 5.3 It is noted that in a number of comments associated with various questions, many related to littering and fly tipping.

“Fly tipping and littering is also not acceptable, need to put in more CCTV and fine people for doing this.”

“Fly tipping restrictions.”

“Littering. The area is filthy.”

“Address the fly tipping issue especially people coming into the area to dump their rubbish.”

“The begging and ASB in Pill from individuals and groups is atrocious as well as the fly tipping. The streets are filthy.”

- 5.4 A number of response called for all parties to work more closely in dealing with issues in and around Pill and for increased enforcement associated with the PSPO.

“More patrolling of the park.”

“Increased police presence on the streets (Bobby's on the beat)”

“Police to do their duty and not exclude any groups or political factions due to race or religion.”

“Enforcement should be active, if it is just a piece of paper it's just window dressing”

- 5.5 A number of comments supported extension of the PSPO controls into the City Centre (Already a City Centre PSPO in place), Maesglas (Already a PSPO) and other areas.

5.6 A small number of comments were made across the response indicating concern that the restrictions may be too draconian.

"It's a free country and drinking is not illegal. Stop being so pathetic."

"Way to broad, what does it mean? Basically very authoritarian."

Section B – Supporting Information

7.0 Links to Council Policies and Priorities

7.1 These have already been considered in the initial report to Scrutiny Committee in February 2021.

8.0 Risks

8.1 These have already been highlighted in the initial report to Committee in February 2021.

9.0 Financial Implications

9.1 There are no financial implications to the Scrutiny committee reviewing the need for the PSPO, consultation process or proposed amendments to the PSPO. There are no financial costs associated with undertaking the consultation.

10.0 Background Documents

10.1 These have already been provided in the report to Committee in February 2021.

Report Completed: 12April 2021

Appendix 1: Electronic copy of full feedback



Copy of Results -
Pill PSPO Survey 202

Appendix 2: The Wallich Written Response

The Wallich – our response to the consultation on a new PSPO for Pillgwenlly

The Wallich would like to put on record our thanks to the Police and Community Safety Teams in Newport for the supportive and constructive way in which they have engaged with partners throughout the Coronavirus pandemic. We believe that these successful working relationships have been key in protecting individuals experiencing homelessness over the last 12 months, and we very much hope for these to continue as society begins to open back up once again.

As an organisation, we remain broadly sceptical of PSPOs as a tool to address anti-social behaviour and to make sure our communities are pleasant places to live, however we recognise that this particular PSPO in Pillgwenlly has broad support from both the Police and Newport City Council, and in particular from the local elected ward members.

With this in mind, the thrust of our response to this consultation is that we ask for each of these new powers to be exercised pragmatically and compassionately. In particular, people living street-based lifestyles, such as the clients we support through our Newport projects, must not be disproportionately impacted by this PSPO. People living street-based lifestyles may be experiencing homelessness, suffering from physical or mental ill health, and may well have suffered significant trauma or adverse childhood experiences (ACEs). Officers should exercise restraint and empathy as far as possible, so as not to exacerbate the experience of trauma, and particularly, to attempt to divert away from further contact with the criminal justice system.

Finally, we would urge extreme caution when issuing Fixed Penalty Notices (FPNs), and their ability (and likelihood) to pay should be considered carefully before issuing. As we note in the response to the consultation, the people we support who are experiencing homelessness typically have very little disposable income with which to pay fines, and often have complicating factors such as substance addiction, poor financial skills, or other outstanding debts.

We note that previous iterations of this and other PSPOs have typically led to low levels of FPNs being issued, and we are optimistic that this is because issues have been successfully diffused and individuals successfully redirected to support services as necessary. We will be happy if this situation continues, however we will of course escalate our concerns should we see evidence of an increasing number of inappropriate fines being issued.

Thanks again for allowing us to contribute to this consultation, and we look forward to being able to work successfully with all partners in the future.

- 1. Refusing to stop drinking alcohol or hand over any containers (sealed or unsealed) in their possession, which are believed to contain alcohol, when required to do so by an authorised Officer within the Restricted Area?**

We agree that this provision may be necessary for authorised officers to address problem street drinking, however we believe that this power should only be exercised after a calm conversation with the individuals concerned. Effort should be taken to understand why an individual (or group of individuals) are drinking in the street, and if it is the case that they do not have anywhere else to go to socialise safely, they should not be unfairly penalised for this.

We also do not believe that issuing a Fixed Penalty Notice (FPN) will be appropriate in all cases, as the individuals affected may be unable to afford to pay and could find themselves further drawn into the criminal justice system as a result.

2. No person shall behave (either individually or in a group) in a manner that has caused or is likely to cause harassment, alarm or distress to a member of the public within the Restricted Area. Persons who breach this prohibition shall, when ordered to do so by an authorised Officer, disperse immediately and not return within 24 hours, unless for a lawful reason.

We do not agree that this provision is necessary, as the police already have the power to address anti-social behaviour and harassment. We believe that the wording of this provision is too broad to prevent misuse. We would highlight the fact that the people we support in Newport are also members of the public and have just as much right to use public spaces peacefully as anyone else.

We also do not believe it is a proportionate response to order individuals to disperse and not return within 24 hours, unless a specific crime (such as harassment) has been committed. Officers should make an effort to understand whether the individuals concerned have anywhere else they can go, and once again make every attempt to diffuse the situation peacefully. When individuals are asked to disperse, this creates a real risk that they may be prevented from accessing the services to address their issues in the long term.

3. No begging in a manner which is aggressive or intimidating or is likely to cause someone to feel harassed, alarmed or distressed.

We do not support this provision, as once again we believe the wording is too broad to prevent misuse. We are seriously concerned that all begging activities will be judged to be 'aggressive' or 'intimidating' and will be subject to a blanket prohibition as a result. We understand and agree with the sentiment that nobody should have to resort to begging in order to support themselves financially, however it is the reality that many of the poorest people in our communities rely on begging to survive. They should not be punished for doing this safely and respectfully.

As a charity which supports people experiencing homelessness, and particularly those who have no option but to live street-based lifestyles, we do our best to support these individuals into suitable accommodation. The police and community safety teams must support this work by taking a trauma-informed, person-centred approach to individuals engaging in begging. Prohibition orders and Fixed Penalty Notices are not the best way to help people who are begging.

4. No person shall urinate or defecate in a public space or in public view except in a premises designated for that purpose within the Restricted Area.

We agree that this provision is necessary to keep public spaces clean and sanitary and protect public health, however we do wish to caveat that there must be appropriate toilet facilities freely available to people living street-based lifestyles. We have noted with some concern that the coronavirus pandemic has led to many public toilets being closed, as well as toilets in shops, pubs, and restaurants, which has posed real challenges to those who are sleeping rough without their own toilet facilities. We would therefore urge police and community safety teams to bear this in mind, and act compassionately in instances where an individual has no other realistic option of toilet facilities.

5. No person shall within the Restricted Area:

- Ingest, inhale, inject, smoke, possess or otherwise use intoxicating substances
- Sell or supply intoxicating substances

Persons who breach this restriction shall surrender any such intoxicating substance in his/her possession when asked to do so by a Police Constable.

We agree with the general thrust of these provisions, however note that the police already have wide-ranging powers to address the sale or supply of intoxicating substances. We have no significant objection to allowing other officers in the community safety team to further contribute to these efforts, however we would once again ask for a compassionate approach to be taken where possible, particularly where substance misuse is occurring in the context of severe addiction issues.

We support many individuals who are experiencing varying levels of substance addiction. We follow a harm-reduction approach in order to help them manage and reduce their substance intake, whilst recognising that they may be suffering from significant trauma or mental health difficulties (which in many cases led them to begin using in the first place).

We appreciate the support from community police teams for this person-led approach and reiterate that we do not believe that FPNs or other criminal sanctions, are effective tools for resolving individual substance misuse problems. Where appropriate, officers should consider making a referral to support services such as the [Gwent Drug & Alcohol Service](#) (GDAS), which is led in Newport by [Kaleidoscope](#).

- 6. Cyclists, or users of scooters, E-scooters, E-bikes, skateboards, and hover boards, are to dismount if requested to do so by an authorised officer, if they are of the opinion that the operator is riding in an unsafe manner which is causing or is likely to cause a danger to the public in the Restricted Area.**

We do not have any significant objections to authorised officers using this provision to ensure all members of the public are able to travel safely around the neighbourhood.

- 7. No person shall spit saliva or any other product from their mouth onto the ground within the Restricted Area.**

We do not have any objections to this provision. We recognise that spitting in public is unsanitary and potentially injurious to public health. However, we believe this to be a minor problem within the broader context of anti-social behaviour and suggest that this is best addressed through a polite conversation as opposed to the issuing of an FPN.

- 8. No person shall enter the restricted area and attempt to buy sexual services from another person.**

We do not oppose this provision, however we would like to see community safety officers taking a pragmatic approach to individuals selling sexual services, to ensure that they are not being exploited or otherwise having their safety put at risk. We note that sex workers can be at particular risk of becoming victims of crime themselves, including sexual harassment and assault, and can feel reluctant to inform the police if unsupported.

- 9. Is there anything else you would like to see included in the Order?**

Not at this time

- 10. Should the PSPO boundaries match the existing boundaries?**

We are content for the PSPO to follow the current Pill ward boundaries.



Scrutiny Report

Overview and Scrutiny Management Committee

Part 1

Date: 30 April 2021

Subject Annual Forward Work Programme

Author Scrutiny Adviser

The following people have been invited to attend for this item:

Invitee:	Role
Neil Barnett	Scrutiny Adviser

Section A – Committee Guidance and Recommendations

1 Recommendations to the Committee

The Committee is asked

1. Consider the draft Annual Forward Work Programme (**Appendix 1**) and determine if it wishes to make any amendments to the programme or if further information is required;
2. Agree the start time for the Committee meetings, and approve the proposed schedule of meetings for 2021/22 (**Appendix 2**).

2 Context

Background

- 2.1 The Centre for Public Scrutiny's Good Scrutiny Guide recognises the importance of the forward work programme. In order to 'lead and own the process', it states that Councillors should have ownership of their Committee's work programme, and be involved in developing, monitoring and evaluating it. The Good Scrutiny Guide also states that, in order to make an impact, the scrutiny workload should be co-ordinated and integrated into corporate processes, to ensure that it contributes to the delivery of corporate objectives, and that work can be undertaken in a timely and well-planned manner.
- 2.2 Scrutiny Committees have limited time and resources and therefore work plans need to be manageable. It is not possible to include every topic suggested by Members, Heads of Service or the Public – successful Scrutiny is about looking at the right topic in the right way and

Members need to be selective, whilst also being able to demonstrate clear arguments for including or excluding topics.

- 2.3 The Centre for Public Scrutiny (CfPS) guide to work effective work programming ‘A Cunning Plan?’ makes the following reference to the importance of good work programming:

‘Effective work programming is the bedrock of an effective scrutiny function. Done well it can help lay the foundations for targeted, incisive and timely work on issues of local importance, where scrutiny can add value. Done badly, scrutiny can end up wasting time and resources on issues where the impact of any work done is likely to be minimal.’

3 Information Submitted to the Committee

- 3.1 The following information is provided to the Committee:

Appendix 1 – Draft Annual Work Programme

Appendix 2 – Draft Schedule of meetings

Draft Annual Work Programme

- 3.2 The draft work programme is being presented to the Committee for consideration following consultation with the Scrutiny Chairs, and Service Areas, and detailed research by the Scrutiny team. It is designed to be a starting point for Members to develop, the work programme for Scrutiny should be Member led.

- 3.3 The attached draft work programme has been drafted using a number of difference sources, including:

- Member identified topics;
- Cabinet Work Programme;
- Corporate Risk Register;
- Previous Scrutiny Committee Forward Work Programmes, Agendas and minutes (available online);
- Policy Framework;
- Discussions with the Business Improvement Team (Performance Information) and relevant Heads of Service.

- 3.4 There are also items where there is a statutory duty for Policy Framework documents to be considered by Scrutiny, for this Committee this covers the draft budget proposals in January 2022. The Committee will coordinate comments from all of the People and Place and Corporate Scrutiny Committees, and will make comment on the budget process and public engagement to Cabinet in February 2022.

- 3.5 Once the Committee is happy with the content of its Annual Work Programme, it will be published to the website to allow members of the public to view. The Committee may wish to consider if it wishes to seek the feedback of any stakeholders on the work programme.

- 3.6 The Committee will then have a standing item on each of its Committee meeting agendas for a Forward Work Programme Update, with a breakdown of which items will be coming to each meeting. It will also clarify what information has been requested for the Committees consideration, what the role of the Committee is for each item and a list of invitees.

- 3.7 Under the Committee restructure in May 2017, the Overview and Scrutiny Management Committee are responsible for the strategic policy review and development functions, as well as

pre-decision and monitoring of the implementation of projects/schemes/legislation that impacts on the Council as a whole.

- 3.8 The work programme attached has been developed to focus the Committee's limited resourced its resources on routinely scrutinising performance to provide a more in-depth monitoring and challenge for clearly defined service areas.
- 3.9 To focus the discussion, the Head of Service will brief the appropriate Cabinet Member prior to the Committee meeting. The relevant Cabinet Members (depending on the content of the report).
- 3.10 Where the Committee identifies the need for more detailed scrutiny in a specific issues / area, the Committee can request for more information back to the next committee meeting. It is intended that this approach will allow Members to gain an overall picture of performance in the service area, and allow space on the work programme to undertake 'deep dives' and request more detailed information where they see an area of concern.
- 3.11 As the Committee identified some areas that they would like to be provided with additional information before committing to a 'deep dive' or Policy Review Group. Head of Service briefings have been set up in September in lieu of the meeting. These briefings are for the Committee to receive additional information before committing to undertaking resource heavy additional work.

4. Suggested Areas of Focus

- 4.1 The draft work programme contains suggested items for the work programme – Member input to the work programme is essential to the success of Scrutiny.
- 4.2 The Corporate Assessment, and the subsequent [follow up assessment](#) provide background information on the importance of good work programming. Specific reference is made to the need to align the Cabinet and Scrutiny work programmes to ensure the value of the Scrutiny Function is maximised.

Role of the Committee

The role of the Committee in considering the report is to:

Deliberate if the proposed items should be included in the Annual Forward Work Programme, There are a number of questions and processes that can help the Committee come to a decision on whether to include a topic.

Criteria for Selecting Scrutiny Topics

PUBLIC INTEREST:	The concerns of local people should influence the issues chosen for scrutiny;
ABILITY TO CHANGE:	Priority should be given to issues that the Committee can realistically influence, and which will result in a Cabinet decision being taken;
PERFORMANCE:	Priority should be given to the areas in which the Council, and other agencies, are not performing well;
EXTENT:	Priority should be given to issues that are relevant to all or large parts of the city;
REPLICATION:	Work programmes must take account of what else is happening in the areas being considered to avoid duplication or wasted effort.

Reasons to Reject Scrutiny Topics

- The issue is already being addressed / being examined elsewhere and change is imminent
- The top would be better addressed elsewhere (and will be referred there)
- Scrutiny involvement would have limited / no impact upon outcomes
- The topic may be sub-judice or prejudicial to the Council's interest
- The topic is too broad to make a review realistic
- New legislation or guidance relating to the topic is expected within the next year
- The top area is currently subject to inspection or has recently undergone substantial change

- 4.3 For each item on the agreed work programme, the Committee should consider if they are well defined to ensure the Committee can effectively fulfil its role for each item.

Defining Scrutiny Topics

For every item on the work programme / new referral, it should be clear:

- **What is the issue / activity / project under consideration?**
 - *A brief outline of the matter being referred / the question being asked*
- **What is Scrutiny being asked to do?**
 - *e.g. undertake a full review of the subject? Investigate / interrogate different policy options? Be consulted of final proposals before decision making? Monitor outcomes / implementation?*
- **What are the reasons for / expected benefits of involving Scrutiny in this matter?**
- **Is there a specific deadline for this piece of work?**

Section B – Supporting Information

5 Links to Council Policies and Priorities

- Having proper work programming procedures in place ensures that the work of Overview and Scrutiny makes a positive impact upon the Council's delivery of services, contributes to the delivery of corporate objectives, and ensures that work can be undertaken in a timely and well-planned manner. All undertakings of the Committee should impact on the Corporate Plan Commitments and the Well-being Objectives.

Well-being Objectives	Promote economic growth and regeneration whilst protecting the environment	Improve skills, educational outcomes & employment opportunities	Enable people to be healthy, independent & resilient	Build cohesive & sustainable communities
Corporate Plan Commitments	Thriving City	Aspirational People		Resilient Communities
Supporting Function	Modernised Council			

6 Risks

- 6.1 If proper work programming procedures are not put in place, the organisation and prioritisation of the work programme is put at risk. The work of Overview and Scrutiny could become disjointed from the work of the rest of the Council, which could undermine the positive contribution Overview and Scrutiny makes to service improvement through policy development.
- 6.2 A report is presented to each Committee every month in order to mitigate that risk. The specific risks associated with individual topics on the work programme will need to be addressed as part of the Committee's investigations.

7 Financial Implications

- 7.1 The preparing and monitoring of the work programme is done by existing staff for which budget provision is available. There will be financial consequences for some of the reviews undertaken. These will be commented upon by the Head of Finance as the reports are presented.

8 Wellbeing of Future Generation (Wales) Act

- 8.1 The Annual Forward Work Programme does not directly address any aspects of the Wellbeing of Future Generation (Wales) Act. Each topic outlined in the Forward Annual Work Programme should be measured against the Act's Wellbeing seven Goals and delivered in line with its Sustainable Development Principles;

Wellbeing Goals

- A Prosperous Wales**
- A Resilient Wales**
- A Healthier Wales**
- A More Equal Wales**
- A Wales of Cohesive Communities**

- **A Wales of Vibrant Culture and Welsh Language**
- **A Globally Responsible Wales**

Sustainable Development Principles

- Does the report / proposal demonstrate how as an authority we are working in accordance with the sustainable development principles from the act when planning services?
 - **Long Term**
The importance of balancing short-term needs with the need to safeguard the ability to also meet long-term needs
 - **Prevention**
How acting to prevent problems occurring or getting worse may help public bodies meet their objectives
 - **Integration**
Considering how the public body's well-being objectives may impact upon each of the well-being goals, on their other objectives, or on the objectives of other public bodies
 - **Collaboration**
Acting in collaboration with any other person (or different parts of the body itself) that could help the body to meet its well-being objectives
 - **Involvement**
The importance of involving people with an interest in achieving the well-being goals, and ensuring that those people reflect the diversity of the area which the body serves.

9. Background Papers

[Good Scrutiny? Good Question! Wales Audit Office Improvement Study in Local Government.](#)
['A Cunning Plan?' Devising a Scrutiny Work Programme' – CfPS Guide](#)
[Corporate Assessment , Follow up in 2015 and Progress Report August 2016](#)
[Council Report – Scrutiny Committee Structures – May 2017](#)

Report Completed: April 2021

Overview and Scrutiny Management Committee – Draft Forward Work Programme 2021-22

Friday, 11 June 2021 at 10am	
Topic	Information Required / Committee's Role
Annual Corporate Safeguarding	To consider how the Council is carrying out its corporate safeguarding responsibilities and make comment or recommendations to Cabinet.
New Normal	To consider the information contained within the report and the consultation feedback from Council staff with regard to potential changes to the Council's operating model. Feedback views to Cabinet for consideration.

Friday, 9 July 2021 at 10am	
Topic	Information Required / Committee's Role
Annual Information Risk Report	To provide an assessment of the Council's information governance arrangements, identify key risks and agree the action plan for 21/22 Highlight the importance of information governance to the organisation, the risks faced and the current level of risk especially given the impact of the Coronavirus pandemic
Annual Digital Report	To provide an assessment of the Council's digital work, identify key risks and agree the action plan for 21/22 Provide an overview of the council's IT and digital services Highlight the importance of digital services to the organisation especially given the impact of the Coronavirus pandemic. .

Friday, 10 September 2021 at 10am	
Topic	Information Required / Committee's Role
Corporate Plan Annual Report	To provide comment and recommendation to the Cabinet on the performance of the Council towards their objectives set out in the Corporate Plan.

Overview and Scrutiny Management Committee – Draft Forward Work Programme 2021-22

Strategic Equalities Plan Annual Report	To consider the Council's progress towards achieving the objectives that were defined in the Strategic Equality Plan (SEP) 2020 – 2024. Whether the Strategic Equality Plan Annual Report 2020/21 contains sufficient information to monitor the achievement of the 9 Objectives. Whether it wishes to provide comment and recommendations on the SEP annual report to Cabinet.
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Thursday, 23 September 2021 at 4pm	
Topic	Information Required / Committee's Role
City Centre PSPO	To consider how effectively the recommendations made in relation to the Pill PSPO have been implemented. Update from the Service area on the implementation of the recommendations. Summary of the background to the item and a list of the recommendations as approved and implemented by the Council. .

Friday, 29 October 2021 at 10am	
Topic	Information Required / Committee's Role
Climate Change	Info to follow.

Friday, 21 January 2022 at 10am	
Topic	Information Required / Committee's Role
Draft Budget and Medium Term Financial Plan 2022 / 23	To receive the comments and recommendations made by the other Scrutiny Committees, and question the Officers on any issues with Budget Process and Public Engagement. Make recommendations to the Cabinet relating to the Budget Process and Public Engagement Confirm the final list of comments to be forwarded to the Cabinet for information.

Overview and Scrutiny Management Committee – Draft Forward Work Programme 2021-22

Thursday, 17 March 2022 at 4pm	
Topic	Information Required / Committee's Role
To be confirmed	.

Thursday, 29 April 2022 at 10am	
Topic	Information Required / Committee's Role
Welsh in Education Strategic Plan	To ensure that the local authority has created an ambitious plan to contribute towards the WG long term plan of creating 1 million welsh language speakers by 2050.

Information Reports

- Schools in ESTYN Status / ESTYN in Special Measures
- Budget and Engagement Updates

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OSMC Draft Schedule of Meetings 2021 / 2022

Committee	Agenda out	Meeting Date	Time
OSMC	4-Jun	11-Jun-21	10am
OSMC	2-Jul	9-Jul-21	10am
OSMC	3-Sep	10-Sep-21	10am
OSMC	16-Sep	23-Sep-21	4pm
OSMC	22-Oct	29-Oct-21	10am
OSMC	14-Jan	21-Jan-22	10am
OSMC	10-Mar	17-Mar-22	4pm
OSMC	22-Apr	29-Apr-22	10am

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